# STICKING TO THE LAW Lessons from an Upper Waitaki Challenge

Rachel Blackburn Environment Canterbury

Environmental Compliance Conference November 2016

hlu

Illi an add --

# INTRODUCTION

#### This talk will cover:

- Resource Management (measurement & reporting of water takes) Regulations 2010
- 2. Upper Waitaki and the perfect storm
- 3. A Regulation 10 challenge



Resource Management (Measurement and Reporting of water takes) Regulations 2010

- In 2006, 1/3 of the total allocated volume of water in NZ required active measurement
- Aim by November 2016, 98% of allocated water in NZ actively measured



# **Regulation 10**

- Approval to use device or system installed near (instead of at) location from which water taken
  - "Regional council may...grant approval to... install [ed] as near as practicable to the location (instead of at that location)."



## **The Waitaki Catchment**



Situated in South Canterbury
Largest catchment in Canterbury



### **The Waitaki Catchment**



- One of the iconic landscapes of NZ
- Water short, high demand of water
- Number of circumstances - the "perfect storm"



# **Project Aqua**

- "Project Aqua" Meridian Energy Ltd
- No water allocation planning framework for Waitaki Catchment
- All water permit applications in process called in



#### **Derogation Approval**

#### 2004 High Court declaration

 where a resource is fully allocated to a permit holder, a consent authority cannot lawfully grant another party a permit to use the same resource, unless specifically empowered to do so by statute.



### **Mackenzie Irrigation Company**

- Represents majority of farmers in Upper Waitaki
- Agreement with Meridian Energy Limited (and Genesis) for 150 million cubic metres per year to be taken within catchment for irrigation

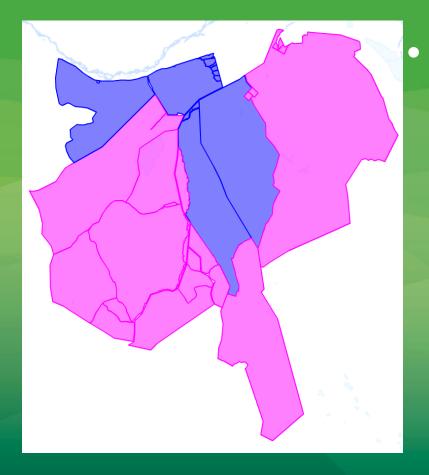


# Waitaki Catchment Water Allocation Regional Plan (WCWARP)

- 2006 WCWARP became operative
- All consent applications re-notified
- Upper Waitaki Hearing
  - 33 consent applicants, 109 consent applications
  - 2 applicants, 2 consents still being processed today
  - Stringent consent conditions



#### "Catchment A" – a case study



Post- WW2 majority of catchment owned by one farmer



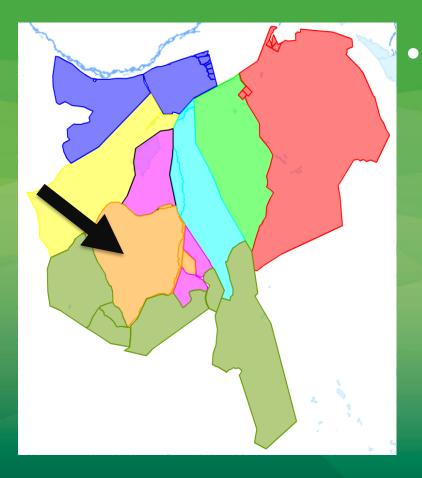
### "Catchment A" - Today



6 properties, plus **DoC blocks** Remaining property now owned by daughter 'Farmer A' - Strong feelings to protect what was once "hers"

Canterbury Regional Council Kaunihera Taiao ki Waitaha

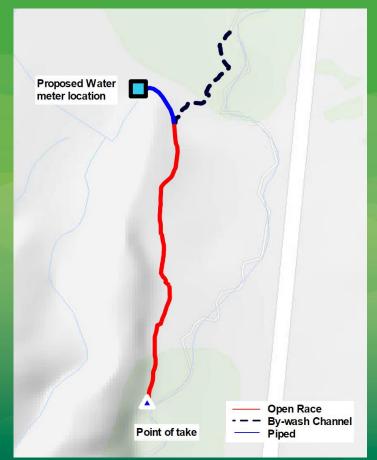
# **Regulation 10 Challenge**



Complaint re neighbour 'Farmer B' - Location of water meter - Inefficient use of water



# **Regulation 10 application**



• At point of take: - No power – No cell phone coverage – Flood risk Open channel to water meter and then piped



#### **Second Complaint**

- Due to hearing process, consents are more stringent
- By-wash channel discharges after her point of take
- Requirement in Farmer B's consent that "stock water supply must be piped"

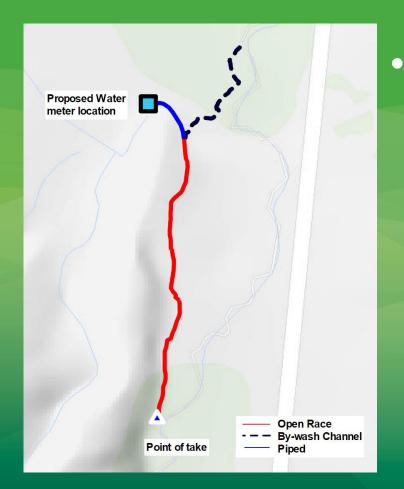


# Response by Environment Canterbury

- Regulation 10 put on hold
- Clarification on consent conditions sought
  - Not taking stock water therefore condition
     8 not applicable
  - Condition 7 states "For as long as any water race remains, ensure water races... well maintained to minimise loss"



# **Resolution? Mediation?**



Agreement stated:
– Point of take gauged
– Water level recorder at point of take
– Open channel race piped by mid 2016



# **BUT**!

- Cost of equipment \$1,300 plus installation and calibration costs
- 2 ls<sup>-1</sup> loss from open channel
- Farmer B decides that this is not an acceptable temporary fix
- Farmer A engages her lawyer



# **Regulation 10**

- "...grant approval to ...install[ed] <u>as near as</u> <u>practicable</u> to the location
- The council must grant approval by providing a <u>written notice</u> to the permit holder that specifies—
  - the location... device... may be installed...is as near as practicable; and
  - the period of approval.

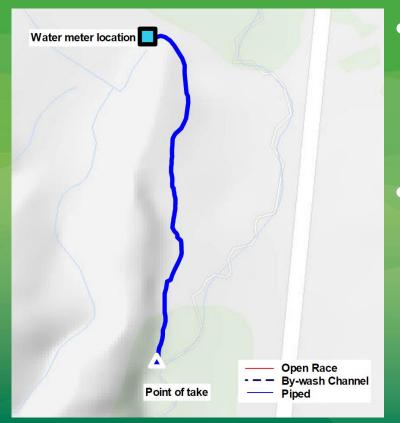


# **Findings from external lawyer**

- Legal review of case found approval:
  Not "as near as practicable"
  Did not state location nor the period of approval
- Application still "live"



## **Reviewed Application**



Farmer B given option to review application
Updated application

Pipe between point of take and meter
Water meter at pivot



## **Final Outcome**

- Reviewed application approved

  Total abstraction metered
  Location of water meter "as near as practicable"
- Second complaint closed down
- Relationship between farmers still fragile



### Take home messages

- Always refer back to the law & stick to it
- You can't please everyone all the time
- Consider the cause and effect of your decisions



# **Questions**?



